

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01

MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

/067 W

-----061640Z 085505 /42

R 061030Z APR 77

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC 4453

C O N F I D E N T I A L SECTION 1 OF 2 GEORGETOWN 0691

STADIS////////////////////////////////

E.O. 11652: GDS

TAGS: AMGT, PFOR, XX, GY

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT: GUYANA-
PARTS II AND III

REF: (A) STATE 38356, (B) STATE 45461, (C) CERP 0001,
(D) GEORGETOWN 0681

PART II - RESOURCE ASSESSMENTS

A. STATE

1. EMBASSY ANTICIPATES NO SIGNIFICANT CHANGES THROUGH FY 1979
IN STATE RESOURCES DIRECTLY RELATED TO PART I POLICY EMPHASIS
APART FROM MANDATORY WAGE, PRICE, AND INFLATIONARY INCREASES.
EXECUTIVE SECTION WILL SHAPE AND DIRECT THE MISSION'S ROLE
IN IMPLEMENTING COURSES OF ACTION OUTLINED IN PART I, WITH
DCM CONTINUING AS POST'S PRIMARY POLITICAL REPORTING ANALYST.
EXECUTIVE SECTION SECRETARY ASSIGNED TO DCM WILL PROVIDE
CLASSIFIED TYPING SUPPORT FOR ALL OTHER FUNCTIONS AND SERVE
AS BACKUP TO SOLE STATE COMMUNICATOR.

2. TRAINING FUNCTION: THE POST HAS THREE FIRST-TOUR STATE
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OFFICERS IN ROTATIONAL TRAINING ASSIGNMENTS. AT ANY GIVEN
TIME TWO ARE ASSIGNED TO THE CONSULAR SECTION AND ONE ASSISTS
IN POLITICAL REPORTING AND PARTICIPATES IN OTHER SHORT-TERM
ECONOMIC WORK. EMPHASIS REFLECTED IN STATE'S STAFFING ON
TRAINING OFFICERS AT THIS POST MEANS THAT THESE JUNIOR
OFFICERS RECEIVE SIGNIFICANT RESPONSIBILITIES AND WILL BE
CALLED UPON TO CONTRIBUTE SIGNIFICANTLY TO ACCOMPLISHMENT

OF THE POST'S OVERALL OBJECTIVES. TRAINING THEY RECEIVE THROUGH THIS IS EXCELLENT AND CONTRIBUTES TO DEPARTMENT'S LONG-TERM INTEREST IN JUNIOR OFFICER TRAINING ABROAD.

3. POLITICAL SECTION: NO CHANGE RECOMMENDED AT THIS TIME. POST'S REPORTING WORKLOAD HAS RISEN, HOWEVER, AS COMMUNIST AND THIRD WORLD COUNTRIES HAVE INCREASED THEIR REPRESENTATION AND ACTIVITIES HERE. GUYANA HAS BECOME AN IMPORTANT LISTENING POST FOR INFORMATION ON NON-ALIGNED AND COMMUNIST NATIONS' POSITIONS ON MULTILATERAL ISSUES. AS THE US INTENSIFIES ITS EFFORTS IN GUYANA TO COUNTER THE ACTIVITIES OF ITS ADVERSARIES, THE ESTABLISHMENT OF A STATE POLITICAL REPORTING OFFICER POSITION AT THE FSO-5 LEVEL WOULD BE THE POST'S TOP PRIORITY FOR A NEW POSITION. A ROTATIONAL TRAINING OFFICER NOW MUST DO THE POST'S LABOR REPORTING, HANDLE CONTACTS WITH LABOR LEADERS, PROVIDE BACK-UP TO THE DCM ON MULTILATERAL AFFAIRS AND LOS MATTERS, REPORT ON INTERNAL POLITICAL DEVELOPMENTS AND BIOGRAPHIC MATTERS, AS WELL AS CARRY OUT OTHER DUTIES. ALTHOUGH AS TRAINING THIS IS EXCELLENT, THE INEXPERIENCE OF EACH NEW TRAINEE AND THE RELATIVE BREVITY OF THE ROTATIONAL ASSIGNMENTS MAKE IT HARD TO ASSURE SMOOTH, CONTINUOUS PERFORMANCE AND LIMIT THE OFFICER'S ABILITY TO DEVELOP ADEQUATE INTIMACY WITH INFORMATION SOURCES.

4. ECONOMIC/COMMERCIAL: MODEST COMMERCIAL PROGRAM FUNDING AT THIS NON-CCP POST (\$2,267 IN FY 1977) SHOULD REMAIN AT ROUGHLY SAME LEVEL THROUGH FY 1979. PROGRAM ACTIVITIES ARE REPRESENTATION, TRAVEL, NEWSLETTER, AND MAINTENANCE
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OF SMALL COMMERCIAL LIBRARY. EMBASSY BELIEVES, HOWEVER, THAT GIVEN THE LIMITED SIZE OF THE MARKET, ESTABLISHED TRADE TIES, AND LABOR INTENSIVE METHODS PREVALENT IN LOCAL INDUSTRY, ALL NECESSARY PROFESSIONAL COMMERCIAL ACTIVITIES AT POST COULD BE TRANSFERRED TO THE FSL COMMERCIAL ASSISTANT, AFTER SHE RECEIVES ADDITIONAL TRAINING. IN PURSUIT OF ECONOMIC OBJECTIVES IN PART I, EMBASSY RECOMMENDS SHIFT IN EMPHASIS IN ITS AMERICAN OFFICER POSITION TO ECONOMIC-POLITICAL ANALYSIS. EMBASSY BELIEVES THIS POSITION SHOULD BE FILLED BY FSO-5 THIRD TOUR STATE OFFICER WITH BACKGROUND IN ECONOMIC THEORY, GOOD REPORTING SKILLS AND ABILITY TO RELATE ECONOMIC CONDITIONS AND POLITICAL MOTIVES.

5. CONSULAR: DEPARTMENT HAS AUTHORIZED TWO ADDITIONAL TEMPORARY FSL POSITIONS DUE TO THE CONSULAR WORKLOAD INCREASE GENERATED BY THE NEW WESTERN HEMISPHERE IMMIGRATION BILL. GIVEN PRESENT LOCAL DEMAND (15,000 IV'S ISSUED JAN-MAR 1977) FOR IMMIGRANT VISAS, WE ANTICIPATE

THESE POSITIONS TO BE MADE PERMANENT. WE PRESENTLY HAVE THREE AMERICAN OFFICERS ASSIGNED TO CONSULAR WORK, TWO OF WHOM ARE ROTATIONAL JUNIOR OFFICERS. ASSUMING NO FURTHER INCREASE IN WORKLOAD, EMBASSY BELIEVES NO ADDITIONAL STAFF INCREASES ARE DEEMED NECESSARY THROUGH FY 1979.

6. ADMINISTRATION: PRESENT STAFFING LEVELS APPEAR ADEQUATE FOR THE ADMINISTRATIVE SUPPORT ACTIVITIES OF THIS POST DURING THE PARM TIME FRAME. STATE SALARIES AND EXPENSES ALLOTMENT FOR FY 1977 OF \$406,000 SHOULD BE ADEQUATE LEVEL THROUGH FY 1979, EXCEPT FOR MANDATORY WAGE AND INFLATIONARY INCREASES, AND MAJOR REPROGRAMMING OF EXPENDITURES SHOULD NOT BE NECESSARY.

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/067 W

-----061619Z 085487 /42

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C O N F I D E N T I A L SECTION 2 OF 2 GEORGETOWN 0691

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7. USIS: PRESENT RESOURCES AND STAFF LEVEL MINIMUM NECESSARY FOR CONDUCT OF EFFECTIVE INFORMATION/CULTURAL PROGRAM IN SUPPORT OF PART I OBJECTIVES THROUGH FY 1979. PRESENT ASSISTANT PAO POSITION HERE (AMERICAN) NOW OPERATES INFO/CULTURAL PROGRAM IN PARAMARIBO, AND CONSIDERATION IS BEING GIVEN TO ESTABLISHING PAO POSITION THERE. NEED FOR A/PAO POSITION IN GEORGETOWN WILL CONTINUE, HOWEVER, PRESENT FY 1977 USIS GEORGETOWN FUNDING TOTALS \$232,589, CONSISTING OF GENERAL OPERATING EXPENSES (LOCAL EXPENDITURES): 117,818; RESOURCE MANAGEMENT (EQUIPMENT AND BOOKS): 34,007; AMERICAN SALARIES, INCLUDING ALLOWANCES: 80,764.

8. USAID: USAID RECOMMENDS THAT CURRENT AUTHORIZED STAFF LEVEL AND INTERNAL OPERATING EXPENSE FUNDING SHOULD BE

MAINTAINED TO CARRY OUT FOLLOWING CURRENT ACTIVITIES:

- RICE GROWING MODERNIZATION LOAN PROJECT, TO BE COMPLETED END OF FY 1977.
- ROAD CONSTRUCTION LOAN PROGRAM IN GEORGETOWN AREA, SCHEDULED FOR COMPLETION BY DECEMBER 31, 1977; HOWEVER, IT IS NOW APPARENT THAT AN EXTENSION OF SIX MONTHS WILL BE NECESSARY TO COMPLETE THIS PROJECT.
- CANJE RIVER BRIDGE LOAN PROJECT, SCHEDULED FOR CONFIDENTIAL

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COMPLETION BY DECEMBER 31, 1978.

- PUBLIC SECTOR TRAINING PROGRAM, TO START IN FY 1977 AND CONTINUE UNTIL APPROXIMATELY MID-FY 1980.
- SPECIAL DEVELOPMENT ACTIVITIES FUND (GRANT PROJECT) SHOULD BE ACTIVE INTO AT LEAST FY 1979.

IN FY 1977, USAID LOCAL OPERATING COST ARE US\$271,200 (IN FSL SALARIES, SUPPLIES, EQUIPMENT, ALL OTHER LOCAL EXPENDITURES), AND US\$332,800 IN AMERICAN SALARIES, ALLOWANCES, SHARED ADMINISTRATIVE SUPPORT COSTS. IF SMALL AID PROGRAM IS CONTINUED AS RECOMMENDED REF D, SOME INTERNAL REPROGRAMMING OF AID POSITIONS HERE WOULD BE NECESSARY, BUT NO OVERALL INCREASE IN STAFFING WOULD BE REQUIRED.

9. DOD. NO CHANGE RECOMMENDED IN MSG COMPLEMENT (FIVE SECURITY GUARDS, ONE NCOIC).

PART III - STATE PERSONNEL RECOMMENDATIONS

10. A. REPROGRAMMING: DUE TO ITS SMALL SIZE, POST BELIEVES REPROGRAMMING IS NOT FEASIBLE AND DOES NOT ANTICIPATE ANY REFOCUS OF RESOURCES TO MEET PRIORITY OBJECTIVES.

B. INCREASES/DECREASES: NO ADDITIONAL POSITIONS OR FUNDS REQUESTED AT THIS TIME.

C. LOWER PRIORITY POSITIONS.

11. GENERAL SERVICES OFFICER (AMERICAN): POST INSPECTION IN OCTOBER 1975 REQUESTED EMBASSY TO REVIEW FEASIBILITY OF ESTABLISHING JOINT ADMINISTRATIVE OPERATION AS AID MISSION PHASES DOWN. ASSUMING AID IS NOW AT OR NEAR MINIMUM STAFF LEVELS, POST IS PREPARED TO CONSIDER COMBINING EMBASSY AND AID GENERAL SERVICES SECTIONS (EMBASSY NOW SUPPORTS USIS). TWO PRESENT EXPERIENCED FSL GSO ASSISTANTS (ONE AID, ONE EMBASSY) COULD HAVE RESPONSIBILITIES DIVIDED AMONG CONTRACTING, PURCHASING/INVENTORIES, CONFIDENTIAL

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MAINTENANCE AND MOTOR POOL. ONCE JAS IS IMPLEMENTED AND TRIAL/TRAINING PERIOD FOR FSL'S COMPLETED, AMERICAN GSO POSITION COULD BE WITHDRAWN.

12. FSL POSITION: GSO ASSISTANT (SECRETARY) COULD BE WITHDRAWN IF AID AND EMBASSY COMBINE SERVICES, WHEREBY ONE OF SENIOR GSO ASSISTANTS WOULD ABSORB VEHICLE DISPATCH AND REPAIR SERVICE REQUEST HANDLING.

MISSION STAFFING CHART
CURRENT FY 1977

AGENCY/	AMER	AMER	FSL	FSL
FUNCTION	OFFS	STAFF	PROFES	STAFF

STATE

EXECUTIVE	2	2	-	-
POLITICAL	4	-	-	-
ECON/COMM	1	-	1	-
CONSULAR	3	-	1	5
ADMIN(ALL DAS)	2	-	3	11
COMMUNICATION	2	-	-	-

OTHER AGENCIES

USIS	2	-	4	4
DOD	-	6(MSG)	-	-
AID	7	1	3	11

PROJECTED FY 1979

SAME AS ABOVE EXCEPT:

CONSULAR	-	-	-	7 &&
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&&TWO ADDITIONAL TEMPORARY FSL POSITIONS AUTHORIZED IN FY 1977, BUT NOT YET FORMALLY GRANTED BY DEPARTMENT.
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Message Attributes

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Decaption Note: 25 YEAR REVIEW
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Disposition Approved on Date:
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Disposition Reason:
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